

Message Text

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C O N F I D E N T I A L SECTION 01 OF 04 NATO 05736

E.O. 11652: GDS
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SUBJECT: LONG-RANGE DEFENSE PROGRAM; DETAILED REPORT OF
EWG MEETING JUNE 17

REF: (A) STATE 127995 (DTG 030039Z JUN 77), (B) STATE
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JUN 77), (D) USNATO 4728 (DTG 042020Z JUN 77),
(E) STATE 140484 (DTG 162309Z JUN 77)
SUMMARY7 THIS CABLE REPORTS IN DETAIL THE JUNE 17 EXECU-
TIVE WORKING GROUP DISCUSSION ON THE NATO LONG-TERM DEFENSE
PROGRAM REPORTED IN SUMMARY FORM IN USNATO 5546. END
SUMMARY.

1. IN OPENING EXECUTIVE WORKING GROUP (EWG) DISCUSSION OF
NATO LONG-TERM DEFENSE PROGRAM JUNE 17, CHAIRMAN (DSYG
PANSA) DESCRIBED THE TASK BEFORE THE COMMITTEE AS SPECIAL
AND UNIQUE. HE HOPED THAT AT THE MEETING THE EWG
COULD DECIDE ON A METHOD OF PROCEDURE FOR FUTURE WORK, CON-
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FIRM THE APPOINTMENT OF TASK FORCE DIRECTORS, AND AGREE ON
A PROCEDURE FOR HANDLING ANTI-ARMOR IN THE LONG TERM.
PANSA GAVE THE FLOOR TO THE DEPUTY CHAIRMAN, MILITARY
COMMITTEE (GENERAL COLLADAY) FOR COMMENT.

2. COLLADAY SAID THAT THE MILITARY COMMITTEE HAD DIRECTED
HIM TO STATE SPECIFICALLY THE STRONG SUPPORT OF THE COM-

MITTEE FOR THE LONG-RANGE DEFENSE PROGRAM AND THE SHORT-TERM MEASURES. HE SAID THE MILITARY COMMITTEE WAS ANXIOUS TO PARTICIPATE IN MOVING BOTH PROGRAMS AS RAPIDLY AND PRODUCTIVELY AS POSSIBLE. ON THE SHORT-TERM MEASURES, COLLADAY SAID SOME INPUTS HAD ARRIVED FROM MNC HEADQUARTERS ALREADY, AND THAT THE MILITARY COMMITTEE WOULD MAKE ITS DEADLINE OF A REPORT BY JUNE 30. COLLADAY SAID THAT LTG SCHMUECKLE, DIRECTOR IMS, WOULD REPRESENT THE MILITARY COMMITTEE AND THE IMS AT FUTURE EWG MEETINGS.

3. PANSA WELCOMED THIS REAFFIRMATION OF MILITARY SUPPORT FOR THE NATO INITIATIVES AND SAID THAT THE EWG'S AIM WAS TO TAKE MATTERS FORWARD FROM MINISTERS' AND PERMREPS' DECISIONS. HE SAID THAT AMONG THE EWG'S EARLY TASKS WOULD BE:

- A. ESTABLISHING MILESTONES FOR TIMING THE DEVELOPMENT OF THE LONG-TERM DEFENSE PROGRAM,
- B. APPROVING BY JULY 15 AT THE LATEST DETAILED TERMS OF REFERENCE (TORS) SUBMITTED BY TASK FORCE DIRECTORS,
- C. ESTABLISHING A FORMAT FOR PREPARATION OF COMPREHENSIVE REPORTS IN FALL 1977 AND SPRING 1978, INCORPORATING MILITARY ADVICE, AND

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- D. DECIDING ON THE NEED FOR PERIODIC STOCKTAKING REVIEWS, PERHAPS THROUGH REINFORCED EWG MEETINGS WITH POLICY-LEVEL REPRESENTATION FROM CAPITALS.
4. CONTINUING, PANSA NOTED THE HORIZONTAL TASK FORCE STRUCTURE WHICH WOULD BE FOLLOWED. IN SIMPLE TERMS, THE TASK FORCES WOULD BE COMPOSED OF INTERNATIONAL OFFICIALS, BOTH MILITARY AND CIVILIAN, WORKING DIRECTLY UNDER THE AUTHORITY THAT NOMINATED THE TASK FORCE DIRECTORS. PANSA ASKED THE EWG TO CONSIDER WHEN AND HOW NATIONAL VIEWS WOULD BE INTRODUCED. HE ARGUED FOR STRIKING A BALANCE BETWEEN NECESSARY FREEDOM OF ACTION FOR TASK FORCES AND NECESSARY NATIONAL INVOLVEMENT TO INJECT REALISM (PARTICULARLY REGARDING RESOURCES) INTO THE EXERCISE. PANSA SAW THREE PHASES OF NATIONAL PARTICIPATION:

- A. APPROVAL OF THE TERMS OF REFERENCE, HOPEFULLY THROUGH AN EWG MEETING AUGMENTED WITH POLICY-LEVEL REPRESENTATIVES FROM CAPITALS;
- B. AGAIN IN THE AUTUMN WHEN THE EWG WOULD BE PREPARING ITS "COMPREHENSIVE" INTERIM REPORT TO MINISTERS; AND

- C. IN THE SPRING WHEN INDIVIDUAL PROGRAMS HAD BEEN FINALIZED AND A COMPREHENSIVE REPORT WAS BEING PREPARED.

PANSA ADDED THAT INPUTS FOR THE INTERIM FALL REPORT SHOULD BE EXPECTED BY NOVEMBER 1 AT THE LATEST.

5. US REP (LEGERE), DRAWING ON REF A, SAID THAT THE US SAW THE LONG-TERM PROGRAM AS MARKEDLY DIFFERENT FROM EXERCISES NATO HAD CONDUCTED IN THE PAST. NOTING THE STRONG SIGNAL OF POLITICAL WILL TO UPGRADE ALLIANCE DEFENSES THAT

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HAD EMERGED FROM THE SUMMIT, LEGERE EXPANDED ON THE DIFFERENCES BETWEEN PLANNING AND PROGRAMMING, URGING TASK FORCE DIRECTORS TO DEVELOP PROGRAMS WHICH:

- A. SPELL OUT NATIONAL AND COLLECTIVE CONTRIBUTIONS IN SPECIFIC TERMS,
- B. COST THESE CONTRIBUTIONS, INsofar AS PRACTICABLE,
- C. ESTABLISH DESIRED TIME-PHASING,
- D. CONTAIN RECOMMENDATIONS ON HOW STANDARDIZATION AND INTEROPERABILITY CONSIDERATIONS CAN FIGURE IN THEIR IMPLEMENTATION, AND

- E. CONTAIN RECOMMENDATIONS FOR MACHINERY NECESSARY TO MONITOR IMPLEMENTATION OF STEPS WHICH THE PROGRAM WILL RECOMMEND.
LEGERE NOTED THE MAGNITUDE OF THE TASK, WHICH WOULD REQUIRE
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DEDICATION, PERSEVERENCE AND A LOT OF MIDNIGHT OIL.
6. RESPONDING TO PANSA'S POINTS, LEGERE AGREED WITH THE NEED FOR PERIODIC EWG REVIEWS, REINFORCED WITH POLICY-LEVEL REPRESENTATIVES FROM CAPITALS. HE SAID THAT THE FIRST SUCH REVIEW SHOULD OCCUR IN MID-JULY. LEGERE AGREED WITH THE BROAD OUTLINE OF MILESTONES WHICH PANSA HAD SUGGESTED, BUT PREFERRED THE TERM "CONSOLIDATED" RATHER THAN "COMPREHENSIVE" TO DESCRIBE THE INTERIM DECEMBER REPORT, SINCE TASK FORCE DIRECTORS SHOULD BE BUSY DURING EARLY STAGES DEVELOPING THEIR PROGRAMS RATHER THAN PREPARING COMPREHENSIVE REPORTS FOR THE EWG. PANSA AGREED WITH THIS DISTINCTION, AND NOTED THAT DEVELOPMENT OF THE LONG-TERM PROGRAM WOULD DIFFER FROM DEVELOPMENT OF AD-70 IN THAT THE ALLIANCE HAD A FIXED DEADLINE FOR ITS PREPARATION.

7. IMS OPERATIONS DIRECTOR AND RESERVE MOBILIZATION TASK FORCE DIRECTOR (MG ZUBER) SAID HE WAS HARD AT WORK DRAFTING TERMS OF REFERENCE FOR HIS TASK FORCE, BUT NEEDED GUIDANCE FOR DEVELOPMENT OF THIS TOR IN ADDITION TO THAT CONTAINED IN SECRETARY BROWN'S STATEMENT AND IN THE RECORDS OF MINISTERIAL AND PERMREPS' DECISIONS. PANSA AGREED THAT IT WOULD BE MOST IMPORTANT TO HAVE A SOMEWHAT STANDARDIZED FORMAT FOR TORS, AND SAID THAT, BASED ON SOME EXCHANGES OF VIEWS, HE WAS CONFIDENT HE WOULD BE ABLE TO PROVIDE TASK FORCE DIRECTORS GUIDANCE FOR PREPARATION OF TORS EARLY DURING THE WEEK OF JUNE 20. COMMENT: WE HAD DRAWN ON REF B TO PROVIDE SOME CONSIDERATIONS ON WHICH TORS MIGHT BE BASED, AND WE UNDERSTAND THAT PANSA HAD EARLIER ASKED HIS "EDITORIAL BOARD" TO PROVIDE IDEAS AS WELL. END COMMENT. IN REFERRING TO THIS POINT LATER, LEGERE SAID THAT AT LEAST SIX IDEAS SHOULD BE COVERED IN TASK FORCE TERMS OF REFERENCE:

- A. A STATEMENT IN GENERAL TERMS OF THE OBJECTIVES OF
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THE PROGRAM,

- B. A STATEMENT BY THE TASK FORCE ON WHAT SUBJECT
MATTER IS TO BE COVERED IN ITS PROGRAM,

- C. A GENERAL STATEMENT OF THE CONTENT OF THE PROGRAM
(ALONG THE LINES OF REF B),

- D. SOME REMARKS ON NECESSARY COORDINATION, PARTICULARLY TO DEAL WITH POTENTIAL PROBLEMS OF OVERLAP BETWEEN TASK FORCES,

- E. AN ORGANIZATIONAL CONCEPT FOR THE TASK FORCE, INCLUDING ITS MEMBERSHIP AND ANY PERSONNEL SUPPORT WHICH MIGHT BE NEEDED, AND

- F. A TIMETABLE FOR COMPLETION OF ITS TASKS.

8. TURKISH REP (TOPUR) SAID THAT ANKARA SUPPORTED THE PROCEDURAL APPROACH SUGGESTED BY DPC/D(77)16 (REF C), AND SAID PANSAS SHOULD HAVE WIDE LATITUDE TO DECIDE HIMSELF ON MATTERS OF PROCEDURE.

9. NETHERLANDS REP (WYNAENDTS) SAID THAT THE HAGUE AGREED WITH THE NEED FOR PERIODIC REVIEWS AS ONE WAY TO INJECT NATIONAL VIEWS INTO THE PROGRAM. RECALLING MINISTER STEMERDINK'S AND AMBASSADOR HARTOGH'S COMMENTS ON MAY 17 AND JUNE 3 RESPECTIVELY, WYNAENDTS SAID THAT HE WOULD INSIST THAT DEFENSE TASKS RESULTING FROM THE LONG-TERM PROGRAM BE ASSIGNED PRIORITIES AND CONTAIN SUPPORTING RATIONALE FOR THE PRIORITIES CHOSEN. PANSAS RESPONDED THAT THE EWG WOULD HAVE TO DECIDE WHERE PRIORITIES WOULD HAVE TO BE APPLIED, "IN DUE COURSE." UK REP (PETERS) AGREED WITH THE EWG'S ROLE AS OUTLINED BY PANSAS, AND SAID HIS

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AUTHORITIES COULD ACCEPT A REINFORCED EWG MEETING IN MID-JULY. HE SUGGESTED THAT SUCH A MEETING BE USED FOR THE PURPOSE OF APPROVING OR RATIFYING TASK FORCE DIRECTORS' TORS. PETERS CAUTIONED AGAINST OVERMANAGEMENT OF PREPARATION OF TASK FORCE PROGRAMS BY THE EWG. HE EXPECTED THAT TASK FORCE DIRECTORS WOULD CONSULT WITH NATIONS AS APPROPRIATE DURING DEVELOPMENT OF THEIR PROGRAMS, SUGGESTED THAT THE EWG DELAY DISCUSSION OF DETAIL ON THE FORMAT FOR THE DECEMBER INTERIM REPORT, AND SUPPORTED A COMMON FORMAT FOR DEVELOPMENT OF TASK FORCE TERMS OF REFERENCE.

10. BELGIAN REP (GENERAL TAYMANS) RECALLED HIS CHARGE'S REMARKS AT THE JUNE 3 DPC (PARA 13, REF D) ON THE SHORT-TERM MEASURES, AND NOTED THAT HIS COUNTRY COULD NOT TAKE COMMITMENTS OUTSIDE THE CONTEXT OF THE NATO DEFENSE PLANNING REVIEW. HE ADDED THAT ANY EFFORT ADDITIONAL TO BELGIAN FORCE GOALS WOULD BE SUBJECT TO APPROVAL OF HIS GOVERNMENT'S COUNCIL OF MINISTERS. ON THE LONG-TERM PROGRAM, TAYMANS EMPHASIZED THE NEED FOR TASK FORCES TO CONFIDENTIAL

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DRAW ON EXISTING STUDIES AND WORK, PARTICULARLY IN AIR DEFENSE, CONSUMER LOGISTICS, ANTI-ARMOR AND ELECTRONIC WARFARE. RESPONDING TO TAYMANS' FIRST POINT, ACTING ASYG DP&P BRABAND NOTED THAT MINISTERS HAD AGREED IN DECEMBER 1976 TO A SPECIAL CHARACTER FOR THE 1977 DEFENSE REVIEW, WHICH HAD, IN EFFECT, BEEN EMBODIED IN THE SHORT-TERM MEASURES SUGGESTED BY SECRETARY BROWN. HE HOPED THAT NATIONS WOULD BE ABLE TO MAKE SOME ADDITIONAL RESOURCES AVAILABLE, BUT IF THIS WAS NOT POSSIBLE, THE MNCS AND NATIONS SHOULD CONSIDER TRADE-OFFS MIGHT BE MADE TO

FUND HIGH-PRIORITY NATO REQUIREMENTS. UK REP ADDED THAT HIDITIES ENVISAGED THE LONG-TERM PROGRAM AS "IMPOSED"

ON THE NATO DEFENSE PLANNING SWUUS REP AGREED, BUT NOTED THE NEED TO AVOID SHACKLING THE LONG-TERM DEFENSE PROGRAM WITH THE PROCEDURAL CONSTRAINTS OF THE DEFENSE PLANNING REVIEW. SHAPE DACOS (PLANS) (AIR MARSHALL WILLIAMSON) CONFIRMED THAT THE MNCS WERE COORDINATING SHORT-TERM MEASURES WITH NATIONS FROM A COST AND TRADE-OFFS VIEWPOINT.

11. GENERAL SCHMUECKLE QUERIED US REP CONCERNING THE FEASIBILITY OF TASK FORCE DIRECTORS RECOMMENDING TRADE-OFFS IN THE LONG-TERM PROGRAM. LEGERE REPLIED THAT TASK FORCE

DIRECTORS SHOULD EXAMINE TRADE-OFFS WITHIN THEIR PROGRAMS, AND THAT TRADE-OFFS AMONG THE VARIOUS PROGRAMS WOULD HAVE TO BE WORKED BY THE MILITARY AUTHORITIES AND THE EWG. NETHERLANDS REP STRONGLY SUPPORTED THIS VIEW.

12. PANSA NOTED THE "SPECIAL CONNOTATION" OF THE THEATER NUCLEAR FORCE PROGRAM. RECALLING NPG MINISTERS' DECISIONS, PANSA SAID THAT THE NPG ITSELF SHOULD BE THE TASK FORCE
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AND THAT THERE WOULD BE NO NEED FOR A TASK FORCE DIRECTOR. HE ADDED THAT THE POINT OF CONTACT FOR COORDINATION WOULD BE THE DIRECTOR OF NUCLEAR PLANNING, MR SHEARER, AND THAT IN DUE COURSE ARRANGEMENTS WOULD HAVE TO BE MADE ON HOW INPUTS ON TNF WOULD GET INTO THE LONG-TERM PROGRAM. PANSA ASSUMED THIS WAS ACCEPTABLE TO ALL. TURKISH REP INQUIRED AS TO WHY THE TNF PROGRAM REQUIRED SPECIAL HANDLING. PANSA REPLIED THAT NO TASK FORCE WAS NEEDED FOR TNF SINCE THE NPG HAD BEEN WORKING FOR TWO YEARS ON THEATER NUCLEAR FORCE IMPROVEMENT. A DIFFERENT PROCEDURE WOULD BE REQUIRED; NONETHELESS, THE MANNER OF INJECTION OF NPG WORK INTO THE FINAL PRODUCT WOULD HAVE TO BE CONSIDERED LATER. TURKISH REP ACKNOWLEDGED THAT THIS POINT COULD BE DEALT WITH LATER, BUT SAID THAT HIS AUTHORITIES WILL WANT THE TNF REPORT TO COME TO THE EWG BEFORE IT PROCEEDS TO DPC PERMREPS. US REP SAID THAT IT WOULD NOT BE NORMAL FOR THE NPG TO REPORT TO THE EWG. TURKISH REP REJOINED THAT THE SAME COULD BE SAID OF ANY COMMITTEE FROM WHICH THE EWG COULD ASK FOR HELP. PANSA SAID THAT THIS WAS CERTAINLY NOT THE CASE; THAT NUCLEAR DEFENSE PLANNING IS UNIQUE AND THAT IT WAS FOR THIS REASON THAT THERE IS AN NPG. PANSA NOTED THAT HE WAS NOT ASKING FOR THE EWG TO DECIDE ON THIS POINT AT THE MEETING.

13. AFTER BRIEF INTRODUCTIONS OF THE TASK FORCE DIRECTORS, PANSA ASKED ASYG LABERGE TO COMMENT ON ASSIGNMENT OF DIRECTORS FOR CONSUMER LOGISTICS AND RATIONALIZATION. LABERGE SAID THAT HE PLANNED TO PROPOSE SENIOR PEOPLE TO HANDLE THESE TWO PROGRAMS, WHICH WERE DIRECTLY UNDER HIS PURVIEW. UK REP SAID THAT HIS AUTHORITIES WOULD WISH TO HELP IF POSSIBLE. CANADIAN REP (COL OLSON) ASKED IF NOMINATIONS WOULD BE REQUESTED. PANSA REPLIED IN THE NEGATIVE, SAYING THAT DR. LABERGE ALREADY HAD SOME PEOPLE IN MIND (REF E GUIDANCE ARRIVED TOO LATE TO BE OF USE). SACLANFREPEUR (ADMIRAL BELL DAVIES) NOTED THAT CINCHAN

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WOULD NEED SOME HELP IN DEVELOPING THE EW PROGRAM. UK REP NOTED THAT HIS AUTHORITIES WOULD NEED TO KNOW SOON REGARDING REQUESTS FOR STAFF AUGMENTATION. AIR MARSHALL WILLIAMSON SAID THAT SACEUR HAD ALREADY ASKED FOR SOME HELP, BUT WOULD PROBABLY ASK FOR MORE. UK REP ASKED FOR A CONSOLIDATED LIST SOON.

14. US REP STATED OUR UNDERSTANDING THAT SECRETARY BROWN'S PROPOSAL FOR TACTICAL AREA COMMUNICATIONS, IF ADOPTED, WOULD BECOME A PART OF THE LONG-TERM PROGRAM ON C3, AND ADDED OUR ASSUMPTION THAT THE C3 PROGRAM WOULD INCLUDE TACTICAL COMMAND AND CONTROL. THE EWG AGREED.

15. PANSAS REMINDED THE EWG THAT CANADA HAD RAISED THE QUESTION OF A LONG-TERM ANTI-ARMOR PROGRAM AT THE JUNE 3 DPC. HE SAID PERHAPS THE EWG SHOULD DELAY DECISION UNTIL MORE WAS KNOWN REGARDING NATIONAL REACTIONS TO SACEUR'S SHORT-TERM PROPOSALS ON ANTI-ARMOR. CANADIAN REP AGREED, ADDING THAT PERHAPS SACEUR, IN ADDRESSING FOLLOW-UP TO THE
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SHORT-TERM MEASURES, COULD GIVE HIS VIEWS ON THE DESIRABILITY OF A LONGER TERM PROGRAM FOR ANTI-ARMOR. AIR MARSHALL WILLIAMSON DECLARED THAT THIS WAS PRECISELY SHAPE'S INTENTION.

16. PANSAS SUMMED UP THE MEETING BY NOTING THAT IT HAD

BEEN PRODUCTIVE. HE PROMISED GUIDANCE FOR DEVELOPMENT OF TORS AT AN EARLY DATE, AND AGAIN UNDERLINED THE IMPORTANCE OF THE LONG-TERM PROGRAM TO CONTINUED SUCCESSFUL NATO DETERRENCE.

17. IN POST-MEETING DISCUSSION WITH USDELMC OFFICERS AND GENERAL COLLADAY'S PRIVATE OFFICE, WE DETERMINED THAT THE MILITARY COMMITTEE HAS DECIDED THAT IN MOST CASES THE DIRECTOR, IMS WILL REPRESENT BOTH THE MILITARY COMMITTEE AND THE IMS AT EWG MEETINGS, BUT THAT IN SOME CASES THE MC MAY ELECT TO PROVIDE DUAL REPRESENTATION, IN WHICH CASE THE DEPUTY CHAIRMAN OF THE MILITARY COMMITTEE WILL ATTEND EWG MEETINGS (SEE PARA 2 ABOVE). STREATOR

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